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Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 SSO-00 NSCE-00
USIE-00 INRE-00 ERDA-05 CIAE-00 H-01 INR-07 IO-13
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01
SP-02 SS-15 TRSE-00 NSC-05 /083 W
----------061927Z 086931 /44
O 061906Z JUN 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 4047
SECDEF WASHDC IMMEDIATE
INFO AMEMBASSY BONN
AMEMBASSY LONDON
USDEL MBFR VIENNA
USNMR SHAPE BE
USCINCEUR VAIHINGEN GER

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E.O.11652: GDS
TAGS: PARM, NATO
SUBJECT: MBFR: DATA: FRG SPEAKING NOTES AT JUNE 6 SPC MEETING

FOLLOWING IS THE TEXT OF THE SPEAKING NOTES USED BY FRG REP AT JUNE 6 SPC MEETING TO INTRODUCE THE FRG WORKING PAPER ON UNIT DISAGGREGATION. REMAINDER OF SPC MEETING REPORTED SEPTEL.

BEGIN TEXT:

1. MY GOVERNMENT HAS CAREFULLY EXAMINED THE POSSIBILITY OF CONTINUING THE DATA DISCUSSION IN VIENNA. IN THE COURSE OF THIS EXAMINATION, WE HAVE FOUND CONFIRMATION OF OUR VIEW THAT THE INTRODUCTION OF GLOBAL NATIONAL FIGURES INTO THE DATA DISCUSSION WOULD RUN COUNTER TO THE WESTERN INTERESTS. WE HAVE THEREFORE LOOKED FOR POSSIBILITIES TO

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REGAIN THE WESTERN INITIATIVE IN THE DATA DISCUSSION IN A NON-PREJUDICING, NEUTRAL MANNER. WE BELIEVE THAT THIS CAN BE DONE BY MEANS OF THE BREAKDOWN PROPOSED IN OUR WORKING PAPER.

2. WE CONSIDER IT NECESSARY THAT THE PERSONNEL NOT ORGANIZED IN MAJOR UNITS SHOULD NOT BE BROKEN DOWN FURTHER BY

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CONTINGENTS OF THE DIRECT PARTICIPANTS BUT THAT THE TOTAL FIGURES SHOULD BE ADHERED TO. WE ARE GRATEFUL TO OUR ALLIES THAT THEY ARE PREPARED TO JOIN US IN OUR SEARCH FOR ALTERNATIVES. BY PROPOSING THE USE OF THE FIGURES FOR MAJOR UNITS IN THE DATA DISCUSSION, WE ARE INTRODUCING A TECHNICAL ORDER OF MAGNITUDE INTO THIS DISCUSSION. AS OPPOSED TO THE POLITICAL FIGURES FOR THE GLOBAL NATIONAL FORCE STRENGTHS, THESE FIGURES AVOID

--A DIRECT REFERENCE TO THE TOTAL FORCES OF THE DIRECT PARTICIPANTS IN THE AREA OF REDUCTIONS,

--A DIRECT REFERENCE TO THE TERRITORY OF THE DIRECT PARTICIPANTS IN THE AREA OF REDUCTIONS.

3. THE BREAKDOWN BY MAJOR UNITES CONSIDERABLE REDUCES THE RISK OF PREJUDICING OUR NEGOTIATING POSITION. HOWEVER, THIS RISK SHOULD BE ADDITIONALLY LIMITED BY AN EXPLICIT CLARIFICATION. THIS CLARIFICATION SHOULD COVER BOTH THE PROBLEM OF THE NATIONAL GLOBAL FIGURES AND KEEP OPEN THE QUESTION OF THE REDUCTION MODALITIES (THINNING OUT INSTEAD OF THE DISBANDMENT OF WHOLE UNITS). THE WORDING OF SUCH A CLARIFICATION SHOULD BE UNDERTAKEN IN NATO PARALLEL TO THE WORKING OUT OF THE SUBSTANTIVE POSITION. OUR WORKING PAPER CONTAINS A PROPOSAL ON ITS CONTENTS.

4. MOREOVER, IT SHOULD NOT BE OVERLOOKED THAT THE NEGOTIATING RISKS IN THE DATA DISCUSSION CANNOT BE COMPLETELY

EXCLUDED BY STRUCTURING THE BREAKDOWN AND BY A DISCLAIMER AND THAT IT FINALLY DEPENDS ON THE POLITICAL DETERMINATION OF THE ALLIANCE TO AVERT THESE RISKS FROM A SAFE ALLIANCE POSITION. IN OUR OPINION, IT WOULD BE VERY HELPFUL FOR THE CLARITY OF THE WESTERN POSITION IF, IN CONNECTION WITH THE DEVELOPMENT OF A DATA POSITION, IT COULD BE AGREED BY WAY OF COMPLETION OF EARLIER INTERNAL NATO POSITIONS THAT

--NOT ONLY FUTURE CEILINGS BUT ALSO THE REDUCTION COMMITMENTS OF THE NON-US WESTERN PARTICIPANTS SHOULD BE OF A COLLECTIVE NATURE, AND

--THAT THIS POSITION CAN, IF NECESSARY, BE PUBLICLY DEFENDED AT THE NEGOTIATING TABLE.

5. THIS CLARITY OF THE WESTERN POSITION WILL PROBABLY BE CALLED FOR IF, AT THE END OF THE DATA DISCUSSION AS NOW PROPOSED BY US, THE EAST WERE TO TRY TO ARRIVE AT

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THE TOTAL FIGURES FOR THE PERSONNEL OF THE INDIVIDUAL DIRECT PARTICIPANTS ORGANIZED IN MAJOR UNITS BY ADDING UP THE VARIOUS ELEMENTS AND TO INTRODUCE THIS FIGURE INTO THE NEGOTIATIONS. TO COVER THIS CONTINGENCY, WE HAVE FORMULATED A LIST OF ARGUMENTS WHICH SHOULD IN OUR VIEW BE FORWARDED TO THE VIENNA AD HOC GROUP IN CONNECTION WITH AN INSTRUCTION ON THE DATA QUESTION. END TEXT.

NOTE: SECOND SENTENCE OF PARA TWO ABOVE SHOULD READ AS FOLLOWS: WE ARE GRATEFUL TO OUR ALLIES THAT THEY ARE PREPARED TO FOREGO THE INTRODUCTION OF GLOBAL

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O 061906Z JUN 77
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NATIONAL FIGURES AND TO JOIN US IN OUR SEARCH FOR ALTERNATIVES. BENNETT

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